





For the attention of The Office of the Rail Regulator and East Sussex County Council Central Square
Forth Street
Newcastle upon Tyne
NE1 3PL
United Kingdom
t +44 191 261 6080
f +44 191 261 7879
chris.van-lottum@arup.com

www.arup.com

5 November 2013

Dear Sirs

Rother Valley Railway Level Crossing – C18 Northbridge Street, Robertsbridge Stage 1 Road Safety Audit

I have the pleasure of enclosing our Rother Valley Railway Level Crossing – C18 Northbridge Street, Robertsbridge Stage 1 Road Safety Audit report. In addition to the enclosed report the Audit Team noted the following points outwith the remit of the audit. I would be grateful if you would bring these issues to the attention of the Designer and/or Maintainer as appropriate.

Additional Comments

- There is an Environment Agency access situated immediately north of the proposed level crossing site on the north bank of the River Rother. The railway will truncate this access and it is not clear how suitable, safe access to the riparian environment will be maintained.
- It is not clear whether the existing verge width (especially on the eastern side of the road) is able to safely accommodate the required traffic sign infrastructure.



IMG 2962.jpg



IMG_2947.jpg

• The drawing provided does not show the extent of the vegetation clearance required in order to provide the appropriate visibility envelope for the level crossing as set out in Railway Principles and Guidance.



IMG 2947,jpg



IMG 2940.jpg

 Northbridge road is lit, and the construction of the crossing may necessitate the removal of an existing lighting column, reducing illumination levels. The provision of consistent street lighting levels will need to be addressed in the detailed design.



IMG_2940,jpg

 The stop line markings to TSRGD diagram 1001 are shown on the incorrect side of the road; i.e. on the exit from the level crossing. These should be shown on the approaches to the level crossing.

If you have any further queries regarding this letter or the enclosed report, please do not hesitate to contact me.

Yours faithfully



Chris van Lottum Senior Engineer Road Safety Audit Team Leader

Enc

Dave Gillett, Rother Valley Railway

Rother Valley Railway

Rother Valley Railway Level Crossing - C18 Northbridge Street, Robertsbridge

Stage 1 Road Safety Audit

RSA1.1

Rev A | 5 November 2013

This report takes into account the particular instructions and requirements of our client It is not intended for and should not be relied

upon by any third party and no responsibility is undertaken to any third party

Job number 233104-00

Ove Arup & Partners Ltd

Central Square Forth Street Newcastle-upon-Tyne NE1 3PL United Kingdom www arup com



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Documents and Drawings

1 Introduction

Arup was appointed by the Rother Valley Railway to conduct a Stage 1 Road Safety Audit on proposals to construct a new automatic locally monitored fully gated level crossing on C18 Northbridge Street, Robertsbridge, East Sussex.

The agreed Audit Team consisted of:

- Mr C van Lottum MEng, MCIHT, MSoRSA
- Mr T Corke BEng, MSc, CEng, MICE, MCIHT, MSoRSA

The audit was undertaken in accordance with the brief submitted to the Audit Team on 10th October 2013. The Audit Team visited the site together on Friday 18th October 2013; weather conditions at the time of the site visit were bright and the road surface was dry.

A list of information provided to the Audit Team has been included as Appendix A to this Report.

The following information was **not** made available to the Audit Team and as such any specific influence of these details on road user safety has not been considered by this audit:

- Departures from Standard
- Road profiles
- Cross sections
- Drainage
- Landscape
- Public utilities
- Vehicle tracking
- Street lighting
- Surface finishes
- Kerbs
- Road restraint systems
- Road accident history

It is understood that no previous road safety audits have been conducted on this scheme.

This audit has been undertaken in accordance with the Terms of Reference set out in HD19/03 'Road Safety Audit'; and the Audit Team members meet the training and experience requirements set out therein. The Audit Team has examined and reported only on the road safety implications of the scheme as presented and has not examined or verified the compliance of the design to any other criteria. However, to clearly explain a problem or recommendation the Audit Team may occasionally refer to design standards without engaging in technical audit.

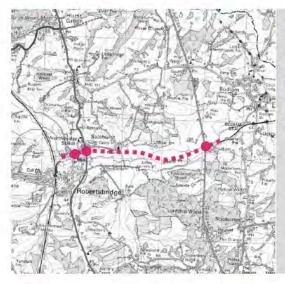
All problems and recommendations identified by this audit are referenced to the design drawings and the locations have been indicated on the attached plan.

Other issues, including safety issues identified during the Audit but excluded from this report by the Terms of Reference, which the Audit Team wishes to draw to the attention of the Audit Project Sponsor are set out in separate correspondence.

Road Safety Audit is based upon a qualitative risk assessment process and there is no measure of the success achieved by any recommendations given herein. Road

Safety Audit cannot guarantee the safe operation of the scheme under consideration in this report as accidents are rare and random events and are largely caused by factors outside the Audit Team's influence, such as driving behaviour and to a lesser extent vehicle condition.

1.1 Site Description



Project Location

The Rother Valley Railway is located between the mainline station at Robertsbridge on the London to Hastings Line and the existing Kent and East Sussex Railway which runs between Tenterden and Bodiam.

1.2 Project Description

The Rother Valley Railway will restore railway transport links between the main line railway system from Robertsbridge Junction to Bodiam and the extant Kent & East Sussex Railway and the attractions it serves.

In addition to the construction of bridges and embankments to cross the flood plain of the River Rother, the railway must incorporate appropriate arrangements for crossing;

- C18 Northbridge Street, Robertsbridge
- A21(T) Robertsbridge Bypass; and
- B2244 Junction Road, Udiam.

1.3 Scope of Audit



Scheme Location

This Road Safety Audit is concerned only with the C18 Northbridge Street, Robertsbridge Level Crossing. The other two crossings are discussed in separate report.

No details of the vertical profile of the railway line in the vicinity of the crossing have been provided, and therefore it is not possible to assess the appropriateness of the proposed warning signs in this regard.

2 Stage 1 Road Safety Audit

The Recommendations below are numbered as follows:

STAGE. AUDIT NUMBER. RECOMMENDATION NUMBER

Location: Northbridge Street, southbound approach

Summary: Limited forward visibility to level crossing

leading to shunt type collisions.

Description: The approach to the level crossing is situated

on a bend in the road



IMG_2951.jpg

There is a cottage located close to the road limiting drivers' forward visibility on the bend. In the same location there is on-street residents' parking, which requires traffic to cross the carriageway centreline. This could draw drivers' attention away from downstream hazards such as a stationary queue of vehicles at the level crossing, leading to shunt collisions.

S1.1.1 Recommendation:

Move the northern-most warning signs to TSRGD Diagrams 770 and 773 to the northern side of the drainage culvert to provide additional advanced warning.

Location: Northbridge Street, carriageway

Summary: Adjacent accesses increase the risk of blocking

back at the level crossing.

Description: There are a number of accesses close to the

proposed level crossing location, not least that of a four hectare industrial development site, which could generate a significant volume of

additional traffic movements.



IMG 2975.jpg



IMG 2958.jpg

The limited carriageway width and on-street parking could result in traffic waiting on the carriageway by the level crossing and will increase the risk of vehicles queuing over the level crossing, leading to potential vehicle / train conflict.

S1.1.2 Recommendation:

Introduce a yellow box marking to TSRGD Diagram 1045 to deter traffic from queuing over the crossing.

Location: Northbridge Street, footways

Summary: Insufficient warning for the visually impaired

could lead to pedestrian injuries.

Description: Footways are provided along both sides of

Northbridge Street in the vicinity of the

proposed level crossing.



IMG 2946.jpg

The visually impaired use tactile warning surfaces to identify hazards ahead. A visually impaired pedestrian could enter the level crossing zone without realising the hazardous nature of the environment, placing them at risk of being trapped by the barriers.

SS1.1.3 Recommendation:

Introduce tactile warning surfaces, in line with national guidelines, on each footway approach

to the crossing.

End of list of problems identified and recommendations offered in this Stage 1 Road Safety Audit

3 Road Safety Audit Statement

I certify that this audit has been carried out in accordance with HD19/03.

Audit Team Leader

Chris van Lottum MEng, MCIHT, MSoRSA	
Senior Engineer	<u> </u>
Arup	5 November 2013

Central Square, Forth Street, Newcastle upon Tyne, NE1 3PL

Audit Team Member

Tom Corke BEng, MSc, CEng, MICE, MCIHT, MSoRSA Senior Engineer

Arup

The Arup Campus, Blythe Gate, Blythe Valley Park, Solihull, B90 8AE

Figures

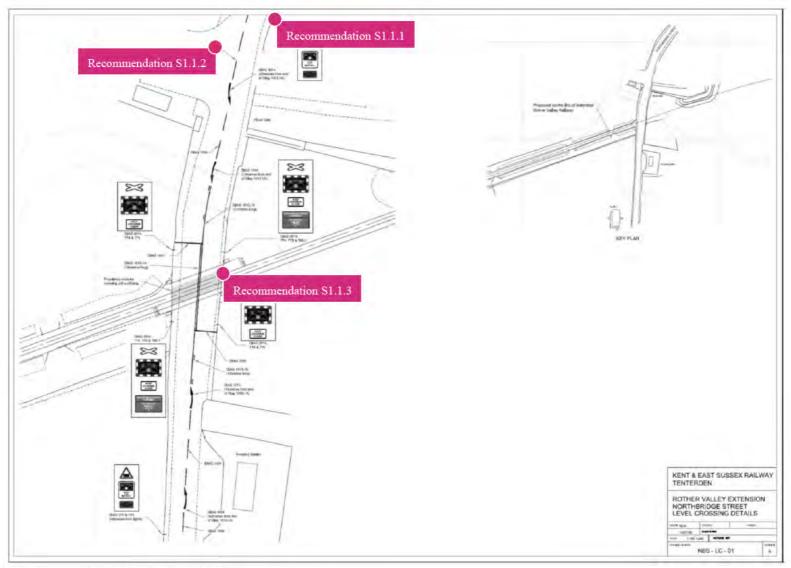


Figure 1 Location of Recommendations

Appendix A

Documents and Drawings

A1 Documents and Drawings

The following documents and drawings were supplied to the Audit Team by the Designer and have been examined in the course of conducting this audit.

A1.1 Document(s)

Title	Reference	Revision
Stage 1 and Stage 2 Road Safety Audit Brief	-	-
Rother Valley Railway A21 Robertsbridge	313090/ITD/ITQ/011	В
Non Motorised User Audit	264223/ ITD/ITQ/126	Н
Rother Valley Railway Proposed level Crossings	288755/ ITD/ITW/00	E
Rother Valley Railway A21 Robertsbridge Highways and Traffic Assessment Report	313090/IDT/ITQ/0006	D

A1.2 Drawing(s)

Title	Reference	Revision
Rother Valley Extension – Northbridge Street – Level Crossing Details	NBS-LC-01	A



Annex D. Road Crossings. Narrative safety report.

New Build Level Crossing Narrative Risk Analysis (NBLC-NRA)

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1 Introduction

The Rother Valley Railway will provide a full barrier level crossing incorporating the latest technology for the operation and protective equipment. The crossing will be fully compliant with that is widely used on Network Rail infrastructure today, thus, ensuring the crossing would not require any product approvals, derogations or changes to standards. The maintenance regime would also be standard and no bespoke parts would need to be produced or stocked specifically for the crossing. For the above reasons, the crossing presents a very low reliability and risk concern and would most likely incur the lowest maintenance costs.

A level crossing does not currently exist at Northbridge Street, therefore a Quantitative Risk Assessment would not provide sufficient evidence to demonstrate that possible risk has been assessed and managed accordingly. However, it is important to establish possible risk from the introduction of a level crossing and possible mitigation measures at an early stage of development.

This NBLC-NRA analyses all relevant data as well as expert opinion to demonstrate that all possible risk has been addressed as well as embroidering new technology to further enhance the safety of the level crossing, for example;

- CCTV for improved safety & security,
- Evaluate the risks at the level crossing
- Early engagement with stakeholders from different sectors, local authorities, communities and 'users' associations.
- > Take engineering measures and find innovative solutions
- Take educational and awareness measures and collaborate with the rail and road sectors.

The level crossing will be carefully assessed via this analysis in collaboration with railway, and the road infrastructure managers, local authorities and industry experts to make it more visible and easier to cross particularly for long, heavy and oversized vehicles.

All stakeholders will be in a position to cooperate and design the best level crossing environment.

Narrative Risk Assessments currently used by Network Rail are enabling better targeting of risk reduction measures; blending quantitative modelled risk with structured observation and judgement from competent staff. The NSA process is considered as part of this analysis to encompass the whole level crossing asset system and assess wider aspects of level crossing risk.

This analysis builds upon excellent safety initiatives which were introduced for the first Automatic Full Barrier level crossing by Network Rail including the safety benefits provided, however, RVR intend to introduce additional safety measures such as the use of Red-light safety equipment (RLSE), which has currently been installed at 31 public road level Crossings on the National Railway Network to improve user behaviour, deterring



deliberate misuse. Trials have demonstrated that these Home Office Type Approved (HOTA) cameras have reduced deliberate misuse by approximately 90 per cent at some locations.

RVR have considered the installation of an object detection system at Northbridge Street level crossing. The objection detection system utilises laser technology to scan the crossing before allowing for trains to safely manoeuvre through. The LIDAR system detects obstacles on the ground and around the edge of the barrier lines and delivers unique small object detection protecting children and adults as well as vehicles and other large objects. RVR will review the possibility of installing the LIDAR system after the first 12 months of operation to determine if it will add any additional benefit to the safety of the level crossing.

2 Level Crossing Overview

This is a risk analysis for Northbridge Street level crossing. However, it should be noted that at present a level crossing does not exist, therefore, this analysis is based on the probability of risk if a level crossing was in place. It is imperative that a full Quantitative (and Narrative) Risk Assessment (QRA) is completed before any trains operate over the crossing and that the QRA is presented to the ORR.

Cros	sing Details
Name	Northbridge Street
Туре	Full Barrier at Grade LC
Crossing status	Public Highway
Overall crossing status	Design Stage
Engineers Lin Reference	N/A
OS grid reference	coordinates 573819, 124014
Number of lines crossed	1
Line speed (mph)	10
Electrification	No
Signal box	Yes (A21 level crossing)



3 Information Sources

The table below shows the stakeholder consultation that was undertaken as part of the risk analysis.

Consulted	Attended site	
ORR		
K&SR		
Bakerail		
ESCC		
RVDC		
I-Transport	The second secon	
ARUP	All attended sit visits	

Reference sources used during the risk analysis;

- > ARUP A21 Options Report
- ARUP Road Safety Audit
- Mott Macdonald road survey report
- Network Rail QRA information
- GG19 Road Safety Report
- ORR Documentation
- GPR219-IDF- Level Crossing Safety
- EU SAFER-LC Project
- Level Crossing Risk Management Tool (LXRMT).

4 Level Crossing Diagrammatic Scheme

The new level crossing to be constructed is an automatic locally monitored fully gated level crossing on C18 Northbridge Street, Robertsbridge, East Sussex. The road approach speed is 30 mph. The profile of the railway line in the vicinity of the crossing has been provided (below), as well as the appropriateness of the proposed warning signs in this regard.

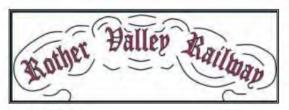


Diagram of the proposed railway Alignment

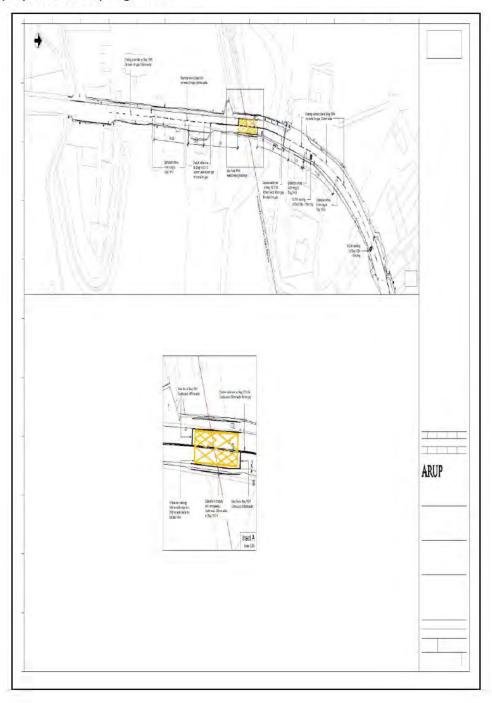
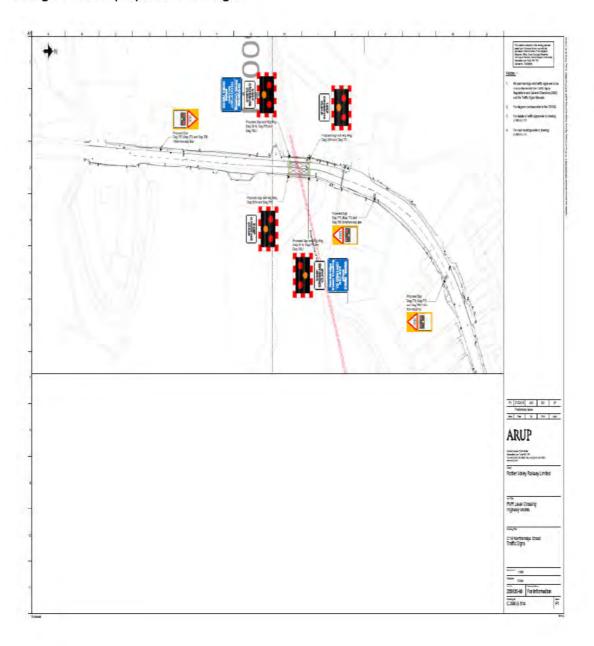
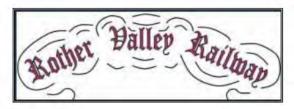




Diagram of the proposed traffic signs





5 Site Visit General Observations

The C18 Northbridge Street, Robertsbridge Stage 1 Road Safety Audit report identified possible road distractions which are considered as part of this analysis, for example,

Limited forward visibility to level crossing leading to shunt type collisions. The approach to the level crossing is situated on a bend in the road (Photograph 1).

There is a cottage located close to the road limiting drivers' forward visibility on the bend. In the same location there is on-street residents' parking, which requires traffic to cross the carriageway centreline. This could draw drivers' attention away from downstream hazards such as a stationary queue of vehicles at the level crossing, leading to shunt collisions.

To remove this concern, it is advised to move the northern-most warning signs to the northern side of the drainage culvert to provide additional advanced warning.



> The adjacent access increases the risk of blocking back at the level crossing (Photograph 2a & 2b) below.

There are a number of accesses close to the proposed level crossing location, not least that of a four-hectare industrial development site, which could generate a significant volume of additional traffic movements. A planning proposal has recently been submitted for around 40 houses/flats on the Old Mill site to the North West of the crossing, however it is not anticipated that this small development will affect safety at the crossing other than increased traffic).



The limited carriageway width and on-street parking could result in traffic waiting on the carriageway by the level crossing and will increase the risk of vehicles queuing over the level crossing, leading to potential vehicle / train conflict.

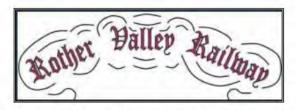
It is intended to Introduce a yellow box marking to deter traffic from queuing over the crossing.



Photograph 2 (b)



Insufficient warning for the visually impaired could lead to pedestrian injuries.



Footways are provided along both sides of Northbridge Street in the vicinity of the proposed level crossing (Photograph 3).

The visually impaired use tactile warning surfaces to identify hazards ahead. A visually impaired pedestrian could enter the level crossing zone without realising the hazardous nature of the environment, placing them at risk of being trapped by the barriers.

Tactile warning surfaces will be provided in line with national guidelines on each footway approach to the crossing.





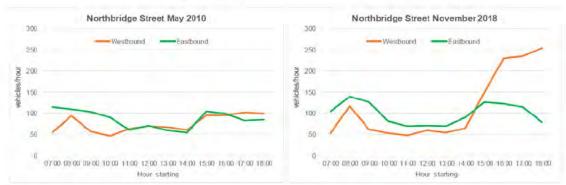
Lighting;

There is currently a system of lighting along the length of Northbridge Street and, due to the proximity of a lighting column at the proposed level crossing in Robertsbridge, it has been deemed necessary to remove that column and introduce a lighting column either side of the crossing at a safe distance. The proposed location of the two columns provides a level of illumination and uniformity consistent with other sections of that road. Consultation has been undertaken with the Parish Council to ensure that their needs are addressed prior to proposing an alteration to the lighting.

6 Northbridge Street Traffic Flows

The chart below compares traffic flows on Northbridge Street to the west of the A21 Roundabout for 2010 and 2018. Flows are generally higher throughout the day but remain relatively low, although large increases are shown for the westbound direction between 16:00-19:00. (Mott Macdonald Addendum report 2018.





Queuing at the level crossing has been estimated, based upon average vehicle demand per minute during the hour of each barrier closure, as well as length of time that the barrier is down. A barrier close time of 55 seconds has been assumed, with sensitivity testing with a 110-second closure.

Queue lengths have been estimated with 2018 traffic demands and predicted demand in 2021 and 2027.

Traffic Growth for future years;

Traffic forecasts have been produced for 2021 and 2027 using TEMPRO version 7.2 with National Transport Model (NTM) factors (NTM datasheet AF15). To calculate growth factors for Northbridge Street LC date for Rother Distract has been used.

For Bank Holidays, it has been assumed that growth will be the same as for Sundays.

Table 1 Traffic Growth Factors 2017 - 2021

Road Name	Region	Road Type	Average Weekday	Average Saturday	Average Sunday	May Bank Holiday	August Bank Holiday
Northbridge Street	Rother District	Rural Minor	1.062	1.060	1.061	1.061	1.061

Table 2 Traffic Growth Factors 2017 - 2027

Road Name	Region	Road Type	Average Weekday	Average Saturday	Average Sunday	May Bank Holiday	August Bank Holiday
C18 Northbridge Street	Rother District	Rural Minor	1.151	1.152	1.154	1.154	1.154

Predicted Queue Lengths;

Table 3 (below) shows the predicted queue lengths for Northbridge Street Level Crossing with a 55 second closure.



Table 3: Predicted Queue Lengths at Northbridge Street Level Crossing

	2017 Westbound		2017 Eastbound 2021		2021 W	estbound	2021 Eastbound		2027 Westbound		2027 Eastbound	
	Maximum	Average	Maximum	Average	Maximum	Average	Maximum	Average	Maximum	Average	Meximum	Average
Spring/Autumn												
Weekday	20	8	11	8	21	8	12	8	23	9	13	9

Predicted maximum queue lengths are 20m in 2017 and 23m in 2027.

Queue lengths with a 110-second closure (below) are shown as sensitivity tests. Predicted maximum queue lengths for Northbridge Street LC are 20m – 30m in 2017 and 30m – 40m in 2027.

Table 4 Predicted Queue Lengths at Northbridge Street Level Crossing with 110 Second Closure

	2017 Westbound		2017 E	2017 Eastbound 2021 Westbound		estbound	2021 Eastbound		2027 Westbound		2027 Eastbound	
	Meximum	Average	Meximum	Average	Meximum	Average	Maximum	Average	Meximum	Average	Maximum	Avelage
Spring/Autumn												
Weekday	40	16	22	16	43	17	24	17	46	18	26	18

Conclusion;

On Northbridge Street to the West of the A21 Roundabout 2018 flows are generally higher throughout the day but still remain relatively low, although larger increases are shown for the westbound direction between 16:00 – 19:00. It is not anticipated that the increased queue lengths by 2027 would have any significant impact of the Level Crossing operation.

7 The Railway

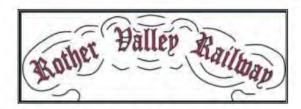
The train service over Northbridge Street level crossing will consist of passenger trains only. There will be approximately 10 trains per day. The highest permissible line speed of trains over the crossing will be 10 mph. Trains are timetabled to run for 10 hours per day.

The RVR Level Crossing Operational Management Plan (LCOMP) sets out the strategy for operational management of the Northbridge street level crossing to be installed on the Rother Valley Railway (RVR) between Robertsbridge Junction Station and Bodiam where it interfaces with the road at level grade, so requiring control of road vehicles to enable a train to cross.

The LCOMP describes the principals of how the level crossing is to be operated under normal conditions and in the event of failure.

This shall be the basis for developing operational procedures for the railways operation when services commence to which staff shall be trained and be assessed on an ongoing basis.

Compliance with Industry guidelines;



The design for the level crossings, developed from this document, shall be compliant with industry guidelines, e.g. The Office of Rail Regulation: A Guide for Managers, Designers and Operators and approved by a suitably independent person before installation.

Northbridge Street Level Crossing Operation;

It shall be noted that a signal box, with signaller on duty at all times of normal operation, shall be located at the A21 crossing. The person in charge shall manage operation of the crossing at Northbridge Street.

Towards Robertsbridge;

Normal Operation;

The train will approach the level crossing at a maximum speed of 10 mph, thus ensuring that the train has the ability to stop in 30m. The signalman shall initiate the closing sequence of the barriers having received an audible and visual signal from the strike in treadle enabling the signaller to manage and control the operation, Two train crew members will operate the train and good sighting will always be maintained

This shall initiate a sequence of warnings to road users of klaxons, flashing yellow lights changing to flashing red lights then barrier closure, which shall be full barriers across the road, in the standard accepted sequence as adopted on the National Rail network.

There shall be a visual indicator presented to the train driver that the sequence has been initiated which will be repeated as necessary for sighting purposes, and which shall change to confirm that the closure sequence has been successfully completed.

If the level crossing is crossed under normal operating conditions the barriers will lower on the approach and rise following the initiation by the signaller, the raising also being initiated by the signaller having received an audible and visual signal from the strike in treadle.

There shall be an indication to the two locomotive crew that the barriers have risen correctly and this shall be checked by the train driver.

Degraded Operation;

Should the closure sequence fail to complete, the indication to the driver will not change to confirm closure sequence completed and so he/she shall be required to stop the train short of the crossing to contact the signaller, using a suitably located lineside telephone to inform the signaller of the situation and request manual initiation of the closure sequence, using the signallers local control panel from the signal box.

If the closure sequence can be initiated and completed successfully in powered mode by the signaller, the driver can proceed once the proceed indication has been given. If the barriers cannot be operated in the powered mode the signaller shall be required to act to stop road traffic and manually lower the barriers and on completion give a proceed indication to the train crew.



If the barriers have failed to rise following the passage of the train over the level crossing, a trackside indication shall show this to the driver and shall be required to stop. The driver shall then contact the signaller on a suitably located lineside telephone ask him/her to check on the local control panel the indication and if necessary, initiate the operation under powered mode. If this is unsuccessful then the signaller shall be responsible for manual operation i.e., the signaller shall inform the train driver and then proceed to raise the barrier manually, requesting assistance from the locomotive crew if necessary.

All irregular operation of the level crossing system must be reported immediately to the A21 signal box using the lineside phones that shall be located at the local control panels. The level crossing system shall also send an alarm.

The signaller at the A21 shall ensure faulting attendance to the site.

Towards Bodiam - Normal Operation

The train will approach the level crossing at a maximum speed of 10 mph, thus ensuring that the train has the ability to stop in 30m. The signalman shall initiate the closing sequence of the barriers having received an audible and visual signal from the strike in treadle enabling the signaller to manage and control the operation, two train crew members will operate the train and good sighting will always be maintained

This shall initiate a sequence of warnings to road users of klaxons, flashing yellow lights changing to flashing red lights then barrier closure, which shall be full barriers across the road, in the standard accepted sequence as adopted on the National Rail network.

There shall be a visual indicator presented to the train driver that the sequence has been initiated which will be repeated as necessary for sighting purposes, and which shall change to confirm that the closure sequence has been successfully completed.

If the level crossing is crossed under normal operating conditions the barriers will lower on the approach and rise following the initiation by the signaller, the raising also being initiated by the signaller having received an audible and visual signal from the strike in treadle.

There shall be an indication to the two locomotive crew that the barriers have risen correctly and this shall be checked by the train driver.

Degraded Operation

Should the closure sequence fail to complete the indication, the driver will be required to stop the train short of the crossing to investigate why and, as necessary, manually initiate a closure sequence using a local control panel located on the approach.

If the closure sequence can be initiated and completed successfully in powered mode the driver can proceed. If it cannot and the barriers have to be manually lowered then the guard must be called forward to assist in closing



the barriers, this may include carrying out duties to stop road traffic and manually lower the barrier mechanism.

Should the circumstances of the failure be such that the train crew consider it unsafe to proceed then the train shall be secured and Bodiam signal box be informed to request suitable assistance and instruction, e.g. propel back to Bodiam under the operational rules. The signal box operative shall be responsible for escalating the problem to company officials.

If the barriers have failed, an indication shall show this and the driver shall be required to stop. The guard will go to the local control panel on the Robertsbridge side of the level crossing to initiate closure under powered mode. If this is unsuccessful then the Guard shall inform the train driver and then proceed to raise the barrier manually, requesting assistance from the locomotive crew if necessary.

All irregular operation of the level crossing system must be reported immediately to the A21 signal box using the lineside phones that shall be located at the local control panels. The level crossing system shall also send an alarm.

The signaller at the A21 shall ensure faulting attendance to the site.

Level Crossing barrier & CCTV Systems Maintenance Plan

The maintenance plan for the three-level crossings shall be based on that recommended by the supplier of the equipment. It shall comprise:

- Regular planned maintenance at the required intervals.
- Work arising from planned maintenance, within the required timescales
- Fault response, within specified timescales.
- Work arising from fault responses, within the required timescales.
- Work arising due to other parties planned work.

Road Crossing Design and Construction

The construction of the road crossings comprise concrete units designed to meet the requirements of a high friction skid resistant road surface through the crossing. This has been tested for the proposed installation and passed the test level requirement as set by The Highways Agency, reference document

RD/GN/009 dated September 1989.

Level Crossing Maintenance Plan

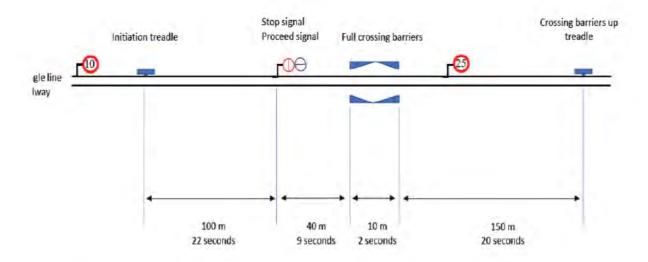
The maintenance plan for the three-level crossing shall be based on that recommended by the supplier of the equipment. It shall comprise:

Regular planned maintenance at the required intervals.



- Work arising from planned maintenance, within the required timescales
- Fault response, within specified timescales.
- Work arising from fault responses, within the required timescales.
- Work arising due to other parties planned work.

Signalling Diagram Layout



Notes:

- Equipment shown for up direction only, treadles, signals and signs replicated for down direction.
- Initiation treadle operates an audible and visual indicator in attendants cabin adjacent to level crossing.
- 3) Transit times assume full line speed.

Rother Valley Railway

Level crossing signalling schematic for manually operated full barriers Northbridge Street, A21 & Junction Road

Not to scale



8 5 X 5 Risk Assessment

Hazards are identified, listing possible causes if appropriate and assessed for severity. These are then multiplied by the frequency or likeliness of an incident occurring if no controls were applied. This produces the risk factor; the numerical assessment table gives guidelines on how to assess severity and frequency.

This risk assessment is generic and whereas the basic principles will always apply, it is acknowledged risk can change significantly from one site to another. Generic risk assessments will always be reviewed by the appointed Project Manager and then expanded upon if required to nullify or apply the necessary controls to hazards identified during site visits (pre-works) or through information passed to them by a third party.

Numerica	al Assessment	1,000	
Severity	(S)	Like	lihood of Occurrence (L)
1	No Injuries / Minor Damage	1	Remote
2	Single Minor Injury	2	Unlikely
3	Single Major Injury / Minor Pollution	3	Occasional
4	Single Fatality / Major Pollution	4	Likely
5	Multiple Fatalities	5	Highly Likely

Risk Factor

			od of Occur			-
		5	4	3	2	1
	5	25	20	15	10	5
	4	20	16	12	8	4
iţ	3	15	12	9	6	3
ver	2	10	8	6	4	2
S						
	1	5	4	3	2	1

Risk Factors between 16 to 25 = Unacceptable Risk. Risk Factors > 8 will be strictly monitored. Hazards Identified with a Severity Assessed at 3 or above will also be strictly monitored.



Hazards and possible causes identified	Potential Risk or consequences associated with the Hazard	S	L	RF	Control Measures	S	L	RF
SIGNALLING								
Relative to previous signals: Will the signal be in a different position, or does it have a different configuration?	Signal position is not consistent with the spacing between preceding signals	4	3	12	The KESR signalling arrangement will have consistent signal design. All staff will receive training before operation commences	3	2	6
	Signal is of a different design to preceding signals							
	Potential for, Death, Serious injury or injury							

	Rother Balley Ra	Th	aj.					
Could the signal be onfused with other signals on an adjacent line or on the same gantry	Signal is on a post and could be confused with other signals	4	3	12	Ensure signals for all lines are visible	3	2	6
	Signal has an identical profile / outline to adjacent signals				Shield nearby signals from view			
					Appropriate signal should be clearly associable with its line			
	Death Serious injury Injury				Driver training			
Could the signal be obscured from the driver's view?	Signal reading time is inadequate.	3	3	9	Increase backboard size (by 50%)	3	2	6
	Signal is positioned round a curve and the reading angle is inadequate				Manage vegetation			
	Signal is positioned round a curve and there is an				Maximum train speed is 10 mph			
	obstruction blocking the signal's line of s				Remove / shield potential distractions in stations			
	Signal can be obscured by vegetation				Reposition signal on straight track			
	Signal can be obscured (intermittently or otherwise) by a bridge or other structure, for example				Make signal post more conspicuous			
	station structures				Driver training			
	edge of signal back plate is less than 100 mm from edge of aspect							



TRACK								
Will the track on approach to the signal suffer from adhesion problems?	Signal is located in an area which suffers from ice, frost, leaf fall, dampness or other adhesion problems Death Serious injury Injury	4	3	12	Lineside fencing / netting Railhead conditioning Management of lineside vegetation Low adhesion warning signs Driver training	2	2	4
Is there a reduction in permissible speed on the approach to the signal?	There is a reduction in permissible speed on the approach to the signal Death Serious injury Injury	2	2	4	Permissible speed on approach to the level crossing is maximum 10 mph Driver training On site staff monitoring	2	2	4
Is there a falling gradient on approach to the signal?	There is a falling gradient on the approach to the signal	4	3	12	Countdown markers Driver training	3	2	6
Road Vehicle and train collision risk	Insufficient train warning time for all vehicle types known to be exasperated by the driving position e.g. Tractor. Level crossing equipment and signage is not conspicuous or optimally positioned.	4	3	12	Optimising position of equipment at the design stage removing any conflicting or redundant signs. Strike in times optimised. Sighting lines enhanced.	3	2	6



	Instructions for safe use may be misunderstood e.g., signage, clutter detracts from key messages, conflicting information given.				Latest technology in place for user-based warning systems including wig-wag lights, sirens, full road barriers, RTL.			
	High volume of unfamiliar users e.g. irregular visitors, migrant workers.				Competent crossing attendant on site.			
	Known user complacency leading to high levels of indiscipline.				Maximum train speed 10 mph implemented.			
	Type of vehicle unsuitable for level crossing;				Superior quality crossing surface construction material.			
	- Large, low, slow, making access or egress difficult and or vehicle is too heavy for the crossing surface – risk of grounding and or severity of gradient adversely affects ability to traverse.				De-vegetation programme in place			
	Users experience a long waiting time.							
Pedestrian and train collision risk	Ineffective whistle boards, warning inaudible, insufficient train warning time. Level crossing equipment	4	3	12	Optimising position of equipment at the design stage removing any conflicting or redundant signs.	3	2	6
	and signage is not conspicuous or optimally positioned.				Latest technology in place for user-based warning systems including wig-wag lights, sirens, full road barriers,	20		



Instructions for safe use may be misunderstood.				RTL.			
Surface condition could lead to slip/trip risk.				Competent crossing attendant on site.			
High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian.				Maximum train speed 10 mph implemented.			
Complacency leading to high levels of indiscipline e.g. users are known to rely				Superior quality crossing surface construction material.			
on knowledge of timetable.				De-vegetation programme in place.			
High level of use by vulnerable people. High usage of cyclists.				Regular engagement with stakeholders/authorised users reinforcing safe crossing protocol, legal responsibilities and promoting collaborative working.			
				Signage to encourage users to look for approaching trains as well as providing cyclist dismount signs.			
Potential Risk or consequences associated with the Hazard	S	L	RF	Control Measures	S	L	RF
		Ħ					
Collision with road vehicle (see above). Collision with member of public (See above).	4	3	12	Treadle on protecting signal (passed at danger without authority) will activate the road crossing wig wag lights and siren to indicate to all road users that a train is coming. Barriers will not activate at this stage. The treadle will also activate a warning tone	2	2	4
	Surface condition could lead to slip/trip risk. High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian. Complacency leading to high levels of indiscipline e.g. users are known to rely on knowledge of timetable. High level of use by vulnerable people. High usage of cyclists. Potential Risk or consequences associated with the Hazard Collision with road vehicle (see above). Collision with member of public (See above).	Surface condition could lead to slip/trip risk. High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian. Complacency leading to high levels of indiscipline e.g. users are known to rely on knowledge of timetable. High level of use by vulnerable people. High usage of cyclists. Potential Risk or consequences associated with the Hazard Collision with road vehicle (see above).	Surface condition could lead to slip/trip risk. High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian. Complacency leading to high levels of indiscipline e.g. users are known to rely on knowledge of timetable. High level of use by vulnerable people. High usage of cyclists. Potential Risk or consequences associated with the Hazard Collision with road vehicle (see above). Collision with member of public (See above).	Surface condition could lead to slip/trip risk. High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian. Complacency leading to high levels of indiscipline e.g. users are known to rely on knowledge of timetable. High level of use by vulnerable people. High usage of cyclists. Potential Risk or consequences associated with the Hazard Collision with road vehicle (see above). Collision with member of public (See above).	Surface condition could lead to slip/trip risk. High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian. Complacency leading to high levels of indiscipline e.g. users are known to rely on knowledge of timetable. High level of use by vulnerable people. High usage of cyclists. Regular engagement with stakeholders/authorised users reinforcing safe crossing protocol, legal responsibilities and promoting collaborative working. Signage to encourage users to look for approaching trains as well as providing cyclist dismount signs. Potential Risk or consequences associated with the Hazard Collision with road vehicle (see above). Collision with member of public (See above).	Surface condition could lead to slip/trip risk. High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian. Complacency leading to high levels of indiscipline e.g. users are known to rely on knowledge of timetable. High level of use by vulnerable people. High usage of cyclists. Potential Risk or consequences associated with the Hazard Collision with road vehicle (see above). Superior quality crossing surface construction material. De-vegetation programme in place. Regular engagement with stakeholders/authorised users reinforcing safe crossing protocol, legal responsibilities and promoting collaborative working. Signage to encourage users to look for approaching trains as well as providing cyclist dismount signs. S L RF Control Measures S Collision with road vehicle (see above). Collision with member of public (See above).	Surface condition could lead to slip/trip risk. High volume of unfamiliar users i.e. irregular visitors/ramblers/equestrian. Completent crossing attendant on site. Maximum train speed 10 mph implemented. Superior quality crossing surface construction material. De-vegetation programme in place. High level of use by vulnerable people. High usage of cyclists. Regular engagement with stakeholders/authorised users reinforcing safe crossing protocol, legal responsibilities and promoting collaborative working. Signage to encourage users to look for approaching trains as well as providing cyclist dismount signs. Potential Risk or consequences associated with the Hazard Collision with road vehicle (see above). S L RF Control Measures S L Treadle on protecting signal (passed at danger without authority) will activate the road crossing signal garses that a train is coming. Barriers will not activate at this stage.



Serious injury Injury	and visual sign to the local level crossing attendant that the train approaching the level crossing has passed the signal at danger without authority. The level crossing attendant will check to ensure the level crossing is clear of any traffic, pedestrians etc and activate a switch/plunger on site to operate the full barriers hence safely closing the level crossing to all road users. Driver training.
	Level crossing operator training.
	Maximum speed of train 10 mph.

Hazards and possible causes identified	Potential Risk or consequences associated with the Hazard	S	L	RF	Control Measures	S	L	RF
Additional Risk Influencing factors								
Distraction								
Can the driver be distracted by something outside the cab?	Driver could be distracted by trespassers	4	3	12	Signal reminder sign	3	2	6
Could the driver be distracted by other tasks at or on approach to	There is a level crossing in the vicinity of the signal	4	3	12	Position signal where driver not distracted by other duties	3	2	6
the signal?					Driver training	Ш		1
Distractions while using the level crossing might impair the user's ability to cross quickly and safely.	If a user is distracted, there is an increased likelihood that they will not see the crossing, train, warning signs, for example;	4	3	12	Provision of CCTV surveillance cameras and signage to deter misuse at a particular crossing and to capture evidence of violations when they arise.	2	2	4
	Other persons in the car (e.g. children)				Staff training.			
	Thoughts on personal matters, work stresses etc.				Crossing attendant on site.			
	Using the telephone,							
	Behaviour of other crossing users, In car				Trespass guards.			
	entertainment Seasonal events (e.g. fun fairs, fireworks)				Traffic calming measures.			
	Mobile phones, iPads, handheld computers etc.				Train maximum speed 10 mph.			
	Signage (e.g. speed limit signs).				New modern full barrier			
	When wearing headphones (especially noise-cancelling				crossing.			



headphones) the user	Education campaign.	
might be unable to	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
hear warning sounds		
such as approaching trains and station		
announcements; thus		
reducing their		
situational awareness		
Changes to a user's		
situational awareness		
and level of		
concentration might		
cause the user to miss important		
information and lead		
to poor decision		
making, hesitation or		
risk-taking behaviours.		
Deriaviours.		
Distractions might be		
more likely for users		
who frequently use		
the crossing (e.g.		
delivery drivers), due to them potentially		
having a lower level of		
concentration than		
those who use it		
infrequently.		
A change in speed		
limit and the		
associated speed limit		
signs This proximity of		
the speed limit signs		
to the crossing might reduce the attention		
given to the crossing,		
or remove attention		
away from it_		
completely. The signs		
might also draw a car driver's attention to		
the vehicle		
speedometer to check		
vehicle speed and		
away from		
maintaining vision out of the vehicle's		
windscreen. Other		



	signs in the vicinity of a level crossing that are not related to that crossing could also have been a potential distraction.							
Regular users and those living close to level crossings are more likely to undertake risk taking behaviour when using the crossing.	Level crossing users that live or work in close proximity to a crossing can become familiar with the crossing attributes and procedures required for crossing.	4	3	12	Provision of CCTV surveillance cameras and signage to deter misuse at a particular crossing and to capture evidence of violations when they arise.	2	2	4
	Their behaviour can				Staff training.			
	become habitual, resulting in a failure to look for unexpected information, leaving them susceptible to				Crossing attendant on site.			
	errors of judgment.				Trespass guards.			
	Regular users are more likely than infrequent users to perceive crossing risk to be low and commit				Traffic calming measures.			
	a violation of safe crossing procedure.				Train maximum speed 10 mph.			
	Users living close to a level crossing might undertake risky behaviour when using				New modern full barrier crossing.			
	the crossing. Some locals disregard crossing procedures because they feel aggrieved at having to wait for trains to pass.				Education campaign.			
	Potential behaviour traits of frequent users might include:							



	Expectation by the user that there will not be any trains in the area. Familiar users apply prior knowledge of train times / frequencies User believes he / she has enough time to beat the train User has a low level of concentration and is easily distracted User does not look in both directions User has low perception of risk User thinks he / she understands procedure without reading instructions User unaware of risks to subsequent users							
High vehicle approach speeds	The vehicle speed over a level crossing is a factor in vehicle driver errors. Risk factors include, the speed limit(s) in the surround areas, driver's perception and attitude to risk, visibility of warning signs and visibility of the level crossing e.g. rural winding roads.	4	3	12	Reduced road speed on approach to level crossing. Traffic calming measures. Enhanced signage. New modern full barrier crossing. Education campaign. Crossing attendant	2	2	4



	1				(Monitoring).			
Large, slow and low vehicles	Drivers of large vehicles are involved in a disproportionately high number of incidents at level crossings. The size of the vehicles - they have less room for error when compared to cars.	4	3	12	Reduced road speed on approach to level crossing. Traffic calming measures. Enhanced signage	2	2	4
	They may not be responding to the activation of the crossing warning system in sufficient time.				Yellow box marking Level crossing road surface well maintained			
	Studies have proposed that large (HGV) vehicles may attempt to traverse the crossing once the barriers have already started to descent, suggesting that it could be to do with the driver's awareness of their vehicle's poorer braking performance, and therefore considering it safer to continue.				Power operated level crossing barriers			
	Other contributory factors might include: The slower acceleration speed of HGVs causing the total time to cross a							



	level crossing from standstill to increase Sightlines from a higher driving position.							
No provision of pedestrian bridges or underpasses	Pedestrians and train passengers are more likely to undertake risky behaviour at vehicular level crossings where bridges or underpasses are not provided.	3	3	9	Painting of road markings on the crossing that clearly show the area in which pedestrians should walk when traversing the crossing. New modern full barrier crossing.	2	2	4
	Observation and experience has identified that on hearing/ seeing the activation of the level crossing warning system, pedestrians might choose to risk				Education campaign. Crossing attendant on site (Monitoring).			
	traversing the crossing so as to avoid having to wait, aware that they have no alternative means of crossing during the activated warning. This behaviour will be more likely in users who are under time pressure and have a low perception and attitude to risk.				Clear signage.			
	Users such as Dog walkers, Wheelchair or mobility scooter users, elderly (65+) and youths (11-18yr)			Ţ				
Ice conditions	Icy weather conditions on the approach and exit to the crossing might affect the	3	3	9	Provision of CCTV surveillance cameras.	2	2	4



	behaviour of the crossing, for example, prevent vehicles from stopping in a position of safety at the crossing. Encourage vehicle drivers to ignore the initial warning activation when they are close to the train line because of the risk of sliding forward onto the tracks. Cause pedestrians to concentrate on their footing, rather than looking for trains or observing warning signs. Result in pedestrian slips, trips and falls. This is a particular risk for elderly, or mobility impaired, users. Level crossings on 'B' roads might present a particular hazard to vehicle drivers as these roads are not normally gritted in icy conditions.				Level crossings local training plans, training and briefing signallers/attendants receive on communications skills, hazards associated with a particular crossing (icy conditions), how to check whether a crossing is clear. Level crossing attendant on site. Improved crossing surface. Regular monitoring. Tactile surfaces.			
User age: Elderly drivers (65+)	The frequency of level crossing violation is associated with the age of the local population.	3	3	9	CCTV monitoring. New modern full barrier crossing (Audible/visual alarms).	2	2	4



	number of elderly people were seen to traverse when the red warning lights were displayed. This behaviour has been associated with lower reaction times and lack of visual awareness of the immediate surroundings, rather than being attributed to purposeful crossing misuse.				Education campaign. Crossing attendant (Monitoring). Reduced road speed on approach to level crossing. Traffic calming measures. Enhanced signage.			
Foliage obscuring warning signs and approaching trains	The visibility (and hence effectiveness) of information on the approach to and at the level crossing is reduced by overgrown foliage.	4	3	12	Cutting back vegetation and removing obstructions the sighting distances for users up and down the track and to signs / warning lights are lengthened.	2	2	4
	Overgrown foliage on the approach to a level crossing can obscure signs and signals located at the crossing, and also restrict the				Staff training i.e. HRA Guidance document HGR – A0720 Control of Vegetation (Management plan).			
	visibility of approaching trains. This could result in the user either not				Improved sighting distances.			
	seeing the sign or train (complete or partial) or the user not seeing the sign or train in time to				Train speed max 10 mph.			
	sufficiently interpret the information and respond appropriately.			8.4	CCTV monitoring.			
					New modern full barrier			



	This issue can be exacerbated when the visibility of the level crossing is reduced, either due to its type or its location e.g. on the bend in a road or on a high-speed road, as the vehicle driver has even less time to respond. foliage is also applicable to train drivers. Foliage on the lineside might impact on the train driver's ability to see information, objects or people on the crossing.				crossing (Audible/visual alarms. Education campaign. Crossing attendant on site (Monitoring). Reduced road speed on approach to level crossing. Traffic calming measures. Enhanced signage.			
Vulnerable Users, for example, people with dogs on leads, young people, people visiting the area etc.	Vulnerable users even if crossing in accordance with instructions face particular crossing risks during their traverse. Crossing users are possibly subject to the following risk factors: making slips, trips and falls, for example a dog on a lead might become a trip hazard to user. Dog/s might hold user back on tracks, preventing them from	4	3	12	Pedestrian walkway – defining, Painting of road markings on the crossing that clearly show the area in which pedestrians should walk when traversing the crossing. New modern full barrier crossing (Audible/visual alarms.	2	2	4
	preventing them from completing their traverse.				Crossing attendant (Monitoring).			



ry and ht sk and of other who ar a e.g.	4	3	12	Provision of CCTV surveillance cameras and signage to deter misuse at a particular crossing and to capture evidence of violations when they arise. Painting of road	2	2	4
	f other who ar a	who ar a e.g. ry and nt r other	who ar a e.g. ry and nt r other	who ar a e.g. ry and nt r other	misuse at a particular crossing and to capture evidence of violations when they arise. Painting of road markings on the crossing that clearly show the area in which pedestrians should walk	misuse at a particular crossing and to capture evidence of violations when they arise. Painting of road markings on the crossing that clearly show the area in which pedestrians should walk when traversing the	misuse at a particular crossing and to capture evidence of violations when they arise. Painting of road markings on the crossing that clearly show the area in which pedestrians should walk when traversing the



	~	
	Potential issues include:	Paint yellow box markings on the crossing.
	Diverted attention from the level crossing and associated warning signs while	Yellow lines (double) on the road approaches to the crossing.
	concentrating on avoiding and manoeuvring around the parked vehicles (or associated pedestrians e.g. school children).	New modern full barrier crossing (Audible/visual alarms.
	Having to drive around	Education campaign.
	the vehicles and onto the other side of the road/down the centre of the road, resulting in conflicts with oncoming	Crossing attendant (Monitoring).
	vehicles.	Traffic calming measures.
	Parked vehicles obscuring the visibility of signs and signals to other crossing users.	Enhanced signage.
	Traffic flow problems, such as 'blocking back'.	
	Examples of situations where vehicles might stop or park near a level crossing include:	
	Vehicle drivers dropping off their passengers.	
	Residents without off- street parking (e.g. owners of railway cottages) choosing to	
14	park on the approach	





					Level crossings local training plans, training and briefing signallers/attendants receive on communications skills, hazards associated with a particular crossing (icy conditions), how to check whether a crossing is clear. Level crossing attendant on site.			
					Reducing the road approach speed to the level crossing to reduce the risk of collision between vehicles and gates / trains.			
					New modern full barrier crossing (Audible/visual alarms.			
					Education campaign.			
					Crossing attendant (Monitoring).			
					Traffic calming measures.			
					Enhanced signage.			
Unfamiliar users	Users who are not familiar with the level crossing procedure in the UK might apply an	4	3	12	Provision of CCTV surveillance cameras and signage to deter misuse at a particular crossing and to capture	2	2	4



	incorrect mental model when traversing the crossing.				evidence of violations when they arise. Level crossings local training plans, training and briefing signallers/attendants receive on communications skills, hazards associated with a particular crossing (icy conditions), how to check whether a crossing is clear. Level crossing attendant on site. Reducing the road approach speed to the level crossing to reduce the risk of collision between vehicles and gates / trains. New modern full barrier crossing (Audible/visual alarms. Education campaign. Crossing attendant (Monitoring). Traffic calming measures.			
Traffic calming systems Road traffic calming systems on either side of a level crossing might increase the risk	Traffic calming systems, such as road width restrictions/ build-outs, positioned	3	3	9	Provision of CCTV surveillance cameras and signage to deter misuse at a particular crossing and to capture evidence of violations	2	2	4



of blocking back.	on either side of a level crossing might increase the risk of vehicle drivers blocking back over the crossing.				when they arise. Reducing the road approach speed to a level crossing to reduce the risk of collision between vehicles and gates / trains.			
	When the crossing is closed to road traffic, queues form along the road.				A range of enhancements to improve conspicuity, comprehension of and user response to level crossing warning signs:			
	This issue might be exacerbated due to factors such as the time of day (rush hour) and 'herd mentality'.				Crossing warriing signs.			
	Discomfort for cyclists on the road. Potentially more noisy approach to the crossing leading to possible complaints.							
	If overused in conjunction with changes in speed the mitigation might lose its impact upon behaviour.							
Housing developments Housing developments increase road traffic, level crossing use and therefore the potential for risk taking	With an increase in traffic within the local area, vehicle drivers might be less inclined to stop at a level	3	3	9	CCTV monitoring. LC Attendant – Training/Competence.	2	2	4



behaviour.	crossing if their overall journey time has increased since the development of new housing and the influx of new residents;				Train speed maximum 10mph. Education campaign.		1	
	thus, increasing the potential for risky behaviour.				Enhanced signage Education campaign.			
	The level crossing might not be designed to accommodate the				Crossing attendant (Monitoring).			
	increased number of users; therefore information, walkway/ road widths etc. might				Traffic calming measures.			
	require updating.				Introduce a yellow box marking.			
Limited forward visibility. The approach to the level crossing is situated on a bend in the road	Lack of good visibility at the level crossing leading to shunt type collisions.	3	3	9	Introduce a yellow box marking. Traffic calming measures.	2	2	4
Single train line Greater risk-taking behaviour in both vehicle drivers and pedestrians is reported on single train lines.	This user behaviour is in line with risk compensation theory - the user, perceiving there to be less of a risk to him/herself,	2	2	4	Provision of a level crossing attendant to open and close the crossing barriers for users when safe to do so.	1	1	2
•	behaves less cautiously				The level crossing attendant is deployed to monitor and police user behaviour ensuring barriers are operated correctly.			



					Staff Training.			
					Maximum train speed 10mph.			
					Enhanced signage.			
Farming vehicles Farm traffic might influence	Farm traffic tends to move at a much	4	4	16	Power operated barrier.	2	2	4
the speed and behaviour of other vehicles traversing the	slower speed and, being much larger,				CCTV monitoring.			
crossing.	reduce the visibility of other vehicle drivers. This can cause distraction and				LC Attendant – Training/Competence.			
	frustration and change other road user's behaviour; resulting in				Education campaign.			
	risk taking actions such as overtaking and not observing the level crossing warning signs.				Enhanced signage			
might have increarisk taking behave at level crossings Commercial vehic drivers, such as salespersons, we strict timescales at therefore their drivers to often	Commercial drivers might have increased risk taking behaviour at level crossings.	4	4	16	A range of enhancements to improve conspicuity, comprehension of and	2	2	4
	O				user response to level crossing warning signs:			
	The state of the s				The level crossing attendant is deployed to monitor and police user behaviour ensuring barriers are operated			



	to reach destinations on time. Commercial drivers using a level crossing might be inclined to 'beat the lights' to avoid having to wait at the crossing, or they might fail to follow the correct crossing procedure at unprotected crossings.				correctly. LC Attendant – Training/Competence. Education campaign. Enhanced signage.			
Adverse weather impacting visual information.	The effectiveness of visual information at crossings can be impaired by adverse	3	3	9	CCTV monitoring.	2	2	4
	weather conditions (e.g. fog and snow).				New modern full barrier crossing (Audible/visual alarms).			
	The ability of vehicle drivers or other				Education campaign.			
	crossing users to detect the presence of level crossings, hazard information,				Crossing attendant (Monitoring).			
	warning lights or approaching trains might be impaired by adverse weather				Reduced road speed on approach to level crossing.			
	conditions, e.g. fog and snow. This might result in users failing to see warning				Train speed maximum 10mph			
	information or oncoming trains, which could lead to users unintentionally				Traffic calming measures.			
	,				Enhanced signage.			



	adopting risky behaviour. In addition, in heavy snow users might not be able to see the tracks and inadvertently stand in a position of danger. Visibility in and around the crossing might also be impaired by banks of snow. An example where foggy conditions have been identified as a causal factor in a level crossing incident investigation is the fatality at Barratt's							
Alcohol and drugs	Lane No.1 footpath crossing. The effects of drink and/or drugs can radically alter user behaviours. Motor and cognitive function might be impaired and users might also have a reduced perception of risk.	3	3	9	CCTV monitoring (staff training initiatives). Anti-trespass and cattle guard panels are designed to deter people or animals from crossing the track at unauthorised places.	2	2	4
	Users under the influence of alcohol or drugs might exhibit				Do not trespass signs. New modern full barrier crossing (Audible/visual alarms).			



	be more inclined to ignore normal crossing procedures be physically unstable and prone to slips, trips and falls be unable to focus, cognitively and visually have a lower perception of risk.				Education campaign. Crossing attendant (Monitoring). Traffic calming measures. Enhanced signage.			
Disabilities. Disabilities (e.g. reduced mobility, reduced levels of vision/hearing) will influence the behaviour of users at level crossings. Visually impaired users might be unable to see warning lights and signs clearly, or scan for trains before crossing. Hearing impaired users might be unable to hear crossing alarms, train whistles, warnings from people	3	3	9	CCTV monitoring (staff training initiatives). level crossing attendant (Monitoring)	2	2	4	
	users might be unable to see warning lights and signs clearly, or scan for trains before crossing. Hearing impaired				Increase the volume of the audible warning up to the maximum permitted level to make the alarm more conspicuous and potentially deter pedestrian violations. Additionally, Intelligent auditory alarm – takes account of ambient noise levels and produces alarm 5dB louder so it can always be heard clearly.			
	to hear crossing alarms, train whistles,				cicarry.			



or the sound of approaching trains.	Power operated barriers.
Cognitively impaired users might have difficulty	Provision of flange gap filler to improve crossing surface.
understanding and following the correct crossing procedure, or interpreting warning signs.	Provision of tactile edges (and stop lines) and clear delineation of the footway at public vehicular crossings.
Users with physical impairments (permanent or	New modern full barrier crossing (Audible/visual alarms).
temporary) might encounter difficulties	Education campaign.
using level crossings of all types, but especially user worked crossings.	Crossing attendant (Monitoring).
	Traffic calming measures.
Potential difficulties include struggling to cross within the warning time	Enhanced signage.
provided; being more prone to slips, trips and falls on the crossing, especially if	
the crossing surface is uneven or missing. Similarly, mobility scooter users might encounter problems	
with uneven crossing surfaces and the opening and closing gates or barriers.	



Incorrect mental model Incidents at level	Mental models are internal mental	3	3	9	CCTV monitoring (staff training initiatives).	2	2	4
crossings could occur if the user adopts the incorrect mental model of how the crossing works.	representations of an external reality.				level crossing attendant (Monitoring)			
	People develop a mental model of how to use a level crossing from their prior experience of using similar or comparable				Provision of tactile edges (and stop lines) and clear delineation of the footway at public vehicular crossings.			
	crossings (or road junctions), from instructions or by observing the				New modern full barrier crossing (Audible/visual alarms).			
	behaviour of other users.				Education campaign.			
	Users familiar with the operation of one type				Crossing attendant (Monitoring).			
	of crossing might apply their mental model at other types of level crossing.				Traffic calming measures.			
					Enhanced signage.			
Fatigue	Fatigued users will be more susceptible to making errors or to	4	3	12	CCTV monitoring (staff training initiatives).	2	2	4
	taking shortcuts when crossing.				level crossing attendant (Monitoring)			
	Fatigue has a significant effect on human performance and the likelihood of				Provision of tactile edges (and stop lines) and clear delineation of the footway at public vehicular crossings.			



	errors. Level crossing users suffering from fatigue might miss important information (crossing warning signs, lights, etc), or be more inclined to take shortcuts in the crossing procedure (fail to use the telephone, fail to close the gates at user worked crossings, etc).				New modern full barrier crossing (Audible/visual alarms). Education campaign. Crossing attendant (Monitoring). Traffic calming measures. Enhanced signage.			
Signaller/CCTV Operator:	'Habit intrusion' in CCTV monitoring CCTV operatives follow habituated patterns of behaviour which might result in the entrapment or injury of crossing users at MCB and MCB-CCTV crossings.	3	3	9	CCTV monitoring (staff training initiatives). New modern full barrier crossing.	2	2	4
	Use of level crossings is primarily covered in Local Training Plans and by the training and briefing signallers/Operators receive on communications skills. It is important local training plans cover:							



	hazards associated	
	with a particular	
	crossing,	
	how to check whether	
	a crossing is clear.	
	Signaller's/Operators	
	not following the	
	appropriate rules and	
	protocols should be	
	subject to additional	
	monitoring and	
	development plans.	
	Inefficient CCTV	
	scanning strategy	
	Signaller/Operator	
	uses an inefficient	
	method of scanning	
	CCTV screens.	
	The scanning method	
	employed by a	
	signaller/Oprator for monitoring CCTV	
	screens will affect	
	whether they	
	successfully identify	
	information on the	
	CCTV screen.	
	Using an inefficient	
	scanning strategy	
	might result in the	
	signaller/Operator	
	taking a longer time to	
	identify key events, or	
1.2	might result in them	



	missing key events on other CCTV screens. An efficient scanning method is particularly important where there are multiple CCTV screens being monitored by one signaller/Operator, or the signaller/Operator has a high level of workload from other tasks.							
Work in or adjacent to public roadways.	Plant, equipment materials striking traffic/members of public. Traffic colliding with staff.	3	3	9	Authorised road closures and traffic management. Implement pedestrian walkways. Plant to be suitable for access to public roads. Comply with New Roads and Street Works Act and Traffic Signs Regulations.	1	1	2

